

## [UNWTO, 2011] CRISIS MANAGEMENT





Crisis management consists of the "strategies, processes and measures which are planned and put into force to prevent and cope with crisis."

Risk and crisis management is an integral component of overall tourism and hospitality management, practised at destination level by public sector agencies and communities, larger enterprises at destination level and by individual businesses.

## The UNWTO (2011) places tourism crises into five categories:



- Environmental including geological and extreme weather events, and human-induced situations such as climate change and deforestation
- 2. Societal and political including riots, crime waves, terrorist acts, human rights abuses, coups, violently contested elections
- Health-related such as disease epidemics affecting humans or animals
- Technological including transportation accidents and IT system failures
- Economic such as major currency fluctuations and financial crises



# LENGTH OF TIME TO RECOVER FOR OWN ORGANIZATION TO RECOVER FROM CRISIS



## **SENSITIVITY of TOURISM MARKETS to CRISIS (APEC, 2013)**





Not at all sensitive Not very sensitive Moderately Very sensitive Extremely sensitive

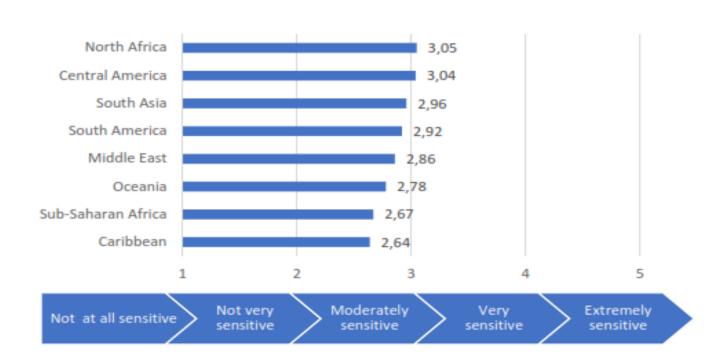
## **ENVIRONMENTAL CRISIS AFFECTING TOURISM**



Country	Event	
Bangladesh	Floods, cyclones (e.g. Cyclone Sidr, 2007). Especially threatened by sea-level rise due to	
	climate change.	
Burkina Faso	Recurring droughts leading to desertification and loss of life (early 1970s, early 1980s)	
Indonesia	Worst-hit country by Indian Ocean Tsunami (2004). Earthquakes (2005, 2006).	
Iran	Earthquakes (1990, 2003) kill c. 40,000 people each time.	
Malaysia	Indian Ocean Tsunami affects west coast (2004), severe floods (2006).	
Mali	Drought + plague of locusts causes severe food shortages (2004-5).	
Maldives	Indian Ocean Tsunami causes deaths and severe infrastructural damage (2004); especially	
	threatened by sea-level rise due to climate change.	
Pakistan	Devastating earthquake in Kashmir (2005), serious floods (2010).	
Uganda	Severe floods cause widespread devastation, state of emergency imposed.	

## **SENSITIVITY of TOURISM MARKETS to CRISIS (APEC, 2013)**





## Functions of Risk Management (PATA, 2011)





Identify risks or hazards before they become realities.

Create decision-making information by evaluating the probabilities, time-frames and potential impacts of each risk and then classifying and prioritizing them.

Use the decisionmaking information
to formulate
contingency action
plans for
mitigating the
potential impact of
each risk.

Monitor the likely effectiveness of these plans by reviewing data on evolving risks.

Revise the risk mitigation plans according to data from the tracking stage

Implement internal and external information policies to ensure stakeholder buy-in and support in monitoring changes in the risk environment.

## **Crisis Management Frameworks in Tourism**



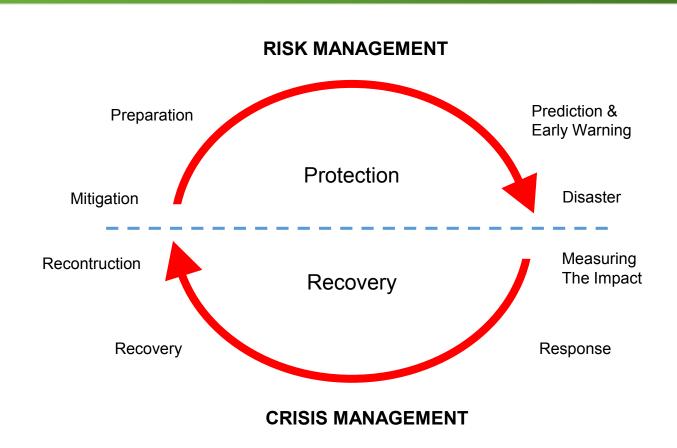
Table 1.1: Crisis Management Framework

No.	Stage	Principal strategies & actions	Key stages
1	Pre-event	Contingency planning	Prevention, based on known information
2	Prodromal (onset of crisis situation)	Initiation of contingency plan	Response
3	Emergency	Protective actions during crisis	Response
4	Intermediate	Short-term needs addressed, clear communication strategy in place	Response
5	Recovery	Rebuilding/restoring infrastructure, facilities, and tourist attractions, coordinated and sustained marketing response	Stimulation of recovery
6	Resolution	Review of actions taken to feed into further contingency plans	Prevention, based on new learning

Based on Faulkner (2001)

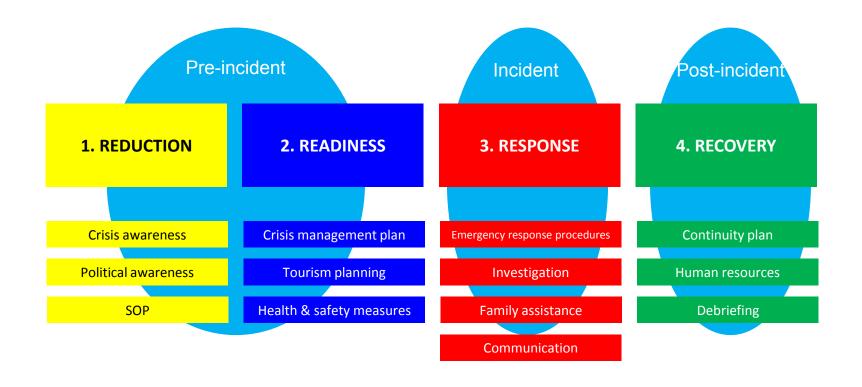
## **RISK MANAGEMENT & CRISIS MANAGEMENT**





## **4R's Concepts of Crisis Management**





## 1. REDUCTION



## 1. REDUCTION

Crisis AwarenessPolitical AwarenessStandard Operation ProceduresIdentify Risk and hazardsSecure political cooperationAnticipate problemsIdentify possible impactsIncrease political involvementRevise proceduresIntelligence collectionLink tourism and PeaceEnhance stakeholders awareness

## **Focus items on Reduction may include:**



- Positive focus reports on reconstruction and rehabilitation.
- Announcements of business resuming.
- Continuity plans while repair is undertaken.
- A proposed time line for recovery.
- Plans for new initiatives which may avert or minimize the impact on a repetition of the crisis event.
- Prepare a full recovery campaign in key source markets.
- Avoid actions which would be deemed to be insensitive to victims.
- Engage local community in the process of recovery.



## 2. READINESS

Crisis Management Plan	Tourism Planning	Health & Safety Measures
Establish crisis management team	Create awareness among industry Establish local network	
Crisis management plan	Train the trainer	Emergency services
Simulation Exercises	Advance decision making	Hazards handling system

### 2. READINESS



- Assessment of the likely nature of threat/ risk
- Assign staff and management roles and record their emergency contact details for dealing with the risk or threat.
- Train in expertise and duties required to deal with specific roles.
- Scenario for managing the first hour of a crisis event.
- Scenario for handling each stage of a crisis process.
- The spokesperson and key crisis communication messages.
- SWOT analysis of the terms of the risk/threat.
- Back-up procedures and personnel.
- Emergency contacts with police and emergency services.
- Sources and contacts for outside and emergency assistance.
- Know your key stakeholders

## 3. RESPONSE



## 3. RESPONSE

Emergency response procedures	Investigation	Family Assistance	Communication
Leadership	Crimes	Information handling	Media
Crisis response	Legal & Political	Transportation	Hospitals
Internal – external communication	Insurance	Accomodation	Morgue (s)
Hospitals		On site support	
Morgue (s)			

### 3. RESPONSE



- A consistent message ideally with a single spokesperson.
- Brief key stakeholders and staff.
- Primary concern for victims and their welfare.
- Avoid blame.
- Assess damage and loss and be honest about it.
- Tell the truth but stress positives.
- Contextualize the crisis in terms of impact and time taken to recover.
- Maintain regular communication with stakeholders, victims, victims' families and media.
- Ensure the organization's web site is fully updated and publicize the fact that it is available.
- Establish phone hotline contact numbers.
- Activate social media communication
- Recovery is more important than price.
- Seek and welcome help and offer support to other companies which have been similarly affected.
- Plan and develop a timetable for recovery.
- Maintain contact with relevant rescue, medical and police authorities



## 4. RECOVERY

Business Continuity Plan	Human resources	Debriefing
Rehabilitation	Impact of reduced labor needs	Thank all involved
Normalization	Movitation & training	Follow up victims
Expansion	Increase crisis awareness	Update crisis management plan

## 4. RECOVERY



- Establish recovery objectives and time line.
- Involve stakeholders and local community in a recovery alliance.
- Stratify and prioritize your target markets, stalwarts, waverers, discretionary.
- Ensure that key prospective customers and the media are witness to the recovery process and that the enterprise/destination is open for tourism.
- Co-operate with other government agencies and emergency services.
- Establish negative and false perceptions and target them.
- Host people who have clout in your source markets.
- Offer incentives for customers to return to your destination or business but do so based on a financially sustainable strategy.
- Be positive and honest and communicate positive developments.
- Treat the media as a prospective ally rather than an enemy.
- Demonstrate appreciation to your supporters.
- Rebuild, developing an improved infrastructure.
- A crisis presents an opportunity to re-image your business and destination.
- Consult, monitor and review progress with staff and key stakeholders.
- Recovery is a team effort.

## **CASE STUDY: INDONESIA**



## REGULATION OF THE MINISTER OF TOURISM OF THE REPUBLIC OF INDONESIA NUMBER 14 OF 2016 ON GUIDELINES FOR SUSTAINABLE TOURISM DESTINATION

# MANAGEMENT OF SUSTAINABLE TOURISM DESTINATION **PLANNING CONTROLLING EVALUATION ORGANIZING** Sustainable Destination Strategy Sustainable Standard Access for All Safety & Security



### JAPAN DISASTER

- EARTHQUAKE (2011)
- TSUNAMI
- NUCLEAR EXPLOTION(2011)



### **DEATH TOLL+ DAMAGE**

- 15,894 Death + 2500 missing
- 45.700 Destroyed + 144.300 Damage

### FFFFCT

- 1. ECONOMIC
- 2. PHYSICAL
- 3. ENVIRONMENT

# Conclusion purism is dependent in the factors of the

the factors of the destination in which weather and climate is included. Important

### •

Study Case: Japan

### STEP 1

- Confirm the safety of overseas visitors
- Educate and Explain to Overseas Visitors with real time information

### STEP 2

- Utilize Diplomacy
- Get International Connections about Japan's actual status

### STEP 3

Re-PenetrateMarket withPromotion

### STRATEGY 1 STRA

Preventive Construction & Education

Coastal Infrastructure & like sea wall construction Higher Ground Sites Early Disaster Warning System Regular Disaster Drill

## STRATEGY 2 PROMOTION

- Launch "Japan Thank You
- Extensive Promotion : USA & Canada
- Launch Website: Promote Japan Revival In Tourism Industry

### STRATEGY 3

- Science and Technology Policies and IT systems, Diplomatic, and International Organizational Partnership
- Educational Purpose Tourism
- Smart Disaster Management with smart publiczing

### STUDY CASE: QUEENSLAND CRISIS MANAGEMENT FRAMEWORK



### Potential Tourism Shocks

#### Direct eg:

- tourism related industrial dispute/ business collapse (eg. Ansett Airlines)
- natural disasters in tourism areas (eg. cyclones, flooding, bushfires)
- tourist deaths/injuries (eg. murders, Irukandii, drownings, Childers Hostel fire)

#### Indirect eg:

- terrorist/military activities (eg. September 11, Gulf War)
- Public Liability Insurance (PLI)
- economic downtum (eg. Asian financial crisis)
- currency fluctuations
- exotic animal diseases (eg. Foot & Mouth Disease)

### Potential **Tourism Impacts**

#### Short-Term

- disruption to holidays
- disruption to future plans
- financial inconvenience to operators and visitors
- negative publicity
- reduction in visitor numbers
- decreased revenue for operators/suppliers
- staff redundancies

#### Medium/Long-Term

- aversion to travel to a destination or in general
- long-term reduction in visitor numbers
- decreased revenue and
- increased costs (eg. PLI)
  - financial uncertainty for operators/suppliers/investors
- long-term unemployment
- loss of skilled workers/need to upskill
- business failure

### Generic Responses

#### Pre-Shock

#### (Prevention/Preparedness)

- across-Govt preparations
- diversify portfolio of markets establish information conduits
- promote benefits of preparedness to operators
- research potential impacts of shocks - e.g. Queensland General Equilibrium Model of Tourism (OGEM-T).

### Post-Shock

- (Response/Recovery) utilise TO Communication
- Crisis Management Plan establish TQ response group (key managers)
  - assess impacts
- determine response/s
- resource requirements
- across-Govt collaboration
- reconvene across-Govt Tourism & Related Industries Immediate Response Group (TRIIRG) if required

### Specific Response Themes

#### Communication (short-term)

- utilise TO Communication Crisis Management Plan
- network of websites accessible to industry & consumers
- establish hotline if necessary
- transport access restrictions
- utilise TRIIRG network



#### Research (short/medium-term)

- QGEM-T dynamic modelling
- utilise TO o/s office network & Regional Tourism Activity Monitor (R-TAM) to monitor effects & gather market intelligence
- domestic intentions research



#### Marketing (short/medium-term)

- Collect info/market intel
- Interpret info/market intel
- Communicate proposed response to industry
- · Implement response strategies



#### Business/Industry development/assistance (medium/long-term)

- monitoring (hotline & industry consultation)
- vocational education & training
- concessional loans

